

AMENDED IN ASSEMBLY JUNE 20, 2011

AMENDED IN SENATE MAY 31, 2011

AMENDED IN SENATE APRIL 25, 2011

AMENDED IN SENATE MARCH 30, 2011

**SENATE BILL**

**No. 482**

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**Introduced by Senator Kehoe**

February 17, 2011

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An act to amend Sections 115875, 115880, 115885, 115890, 115895, and 115915 of, to add Section 115881 to, and to repeal Sections 115900 and 115905 of, the Health and Safety Code, relating to public health.

LEGISLATIVE COUNSEL'S DIGEST

SB 482, as amended, Kehoe. Public beach contamination: standards: testing: closing.

Existing law requires local health officers to submit to the State Water Resources Control Board prescribed information regarding beach postings and closures and requires the board to make that information available to the public and to post the information on its Internet Web site.

Existing law requires the State Department of Public Health to adopt regulations to establish minimum standards for the sanitation of public beaches, as defined, and to require the testing of the waters adjacent to beaches for microbiological contaminants and to require posting and closure of beaches that are in violation of the standards. A violation of these regulations is a crime.

This bill would, commencing January 1, 2012, give primary responsibility for administration of the provisions relating to monitoring *protocols*, site locations, monitoring frequency, and prescribed testing

to the board and would leave in place the regulations existing as of January 1, 2012, to be administered, enforced, and amended as necessary by the board. The bill would also make related changes.

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

1 SECTION 1. Section 115875 of the Health and Safety Code  
2 is amended to read:

3 115875. For the purposes of this article, the following terms  
4 have the following meanings:

5 (a) "Public beach" means any beach area used by the public for  
6 recreational purposes that is owned, operated, or controlled by the  
7 state, any state agency, any local agency, or any private person in  
8 this state, and is located in the coastal zone, as defined in Section  
9 30103 of the Public Resources Code, or within the jurisdiction of  
10 the San Francisco Bay Conservation and Development  
11 Commission, as set forth in Section 66610 of the Government  
12 Code. "Public beach" also includes any beach of ocean waters and  
13 bays of the state where water-contact sports are engaged in by the  
14 public. Code.

15 (b) "Board" means the State Water Resources Control Board.

16 (c) "Department" means the State Department of Public Health.

17 (d) "Health officer" means the legally appointed local health  
18 officer or director of environmental health of the county or city  
19 having jurisdiction of the area in which a public saltwater beach  
20 is located.

21 SEC. 2. Section 115880 of the Health and Safety Code is  
22 amended to read:

23 115880. (a) The department shall by regulation, in consultation  
24 with the board, local health officers, and the public, establish,  
25 maintain, and amend as necessary, minimum standards for the  
26 sanitation of public beaches, including, but not limited to, the  
27 removal of refuse, as it determines are reasonably necessary for  
28 the protection of the public health and safety.

29 (b) Prior to final adoption or amendment by the department, the  
30 regulations and standards required by this section shall undergo  
31 an external comprehensive review process similar to the process  
32 set forth in Section 57004 of the Health and Safety Code.

(c) The regulations shall, at a minimum, do all of the following:

(1) Require the testing of the waters adjacent to all public beaches for microbiological contaminants, including, but not limited to, total coliform, fecal coliform, and enterococci bacteria.

The department may require the testing of waters adjacent to all public beaches for microbiological indicators other than those set forth in this paragraph, or a subset of those set forth in this paragraph, if the department affirmatively establishes, based on the best available scientific studies and the weight of the evidence, that the alternative indicators are as protective of the public health.

(2) Establish protective minimum standards for total coliform, fecal coliform, and enterococci bacteria, or for other microbiological indicators that the department determines are appropriate for testing pursuant to paragraph (1).

SEC. 3. Section 115881 is added to the Health and Safety Code, to read:

115881. (a) Commencing January 1, 2012, primary jurisdiction shall be transferred from the department to the board for state administration of ~~both of~~ the following:

(1) Determining monitoring *protocols*, site locations, and monitoring frequency based on risks to public health and options for modifying wastewater and stormwater discharge monitoring requirements of local agencies as a method of meeting the requirements set forth in Section 115880. *health*.

(2) *Identification of options for funding the monitoring needed to fulfill the requirements of Section 115880, including options for integrating and streamlining existing monitoring programs or requirements associated with waste discharge requirements, Total Maximum Daily Load implementation, or other monitoring programs. If a regional board or state board issues waste discharge requirements that require monitoring to meet the requirements set forth in paragraph (1) of subdivision (c) of Section 115880, the monitoring shall only be required to the extent that the discharge has the potential to cause or contribute to exceedances of the standards established pursuant to paragraph (2) of subdivision (c) of Section 115880. Nothing in this section shall preclude any discharger from voluntarily participating in monitoring necessary to meet the requirements of Section 115880.*

(2)

(3) Requiring that the waters adjacent to public beaches are tested for total coliform, fecal coliform, and enterococci bacteria, or for other microbiological indicators that the department determines are appropriate for testing pursuant to paragraph (1). Except as set forth in subdivision (b), testing shall be conducted on at least a weekly basis from April 1 to October 31, inclusive, of each year beginning in 2012, if all of the following apply:

(A) The beach is visited by more than 50,000 people annually.

(B) The beach is located on an area adjacent to a storm drain that flows in the summer.

(b) The monitoring frequency and locations established pursuant to this section and related regulations may only be reduced or altered after the testing required pursuant to paragraph (3) of subdivision (a) reveals levels of microbiological contaminants that do not exceed, for a period of two years, the minimum protective standards established pursuant to Section 115880.

~~(c) Regulations adopted by the department for the implementation of this article that are in effect as of January 1, 2012, shall remain in effect and shall, thereafter, be administered, enforced, and amended as necessary by the board.~~

~~(d)~~

(c) The local health officer shall be responsible for testing the waters adjacent to, and coordinating the testing of, all public beaches within his or her jurisdiction.

~~(e)~~

(d) The local health officer may meet the testing requirements of this section by utilizing test results from other ~~agencies~~ *parties* conducting microbiological contamination testing of the waters under his or her jurisdiction.

~~(f)~~

(e) Any city or county may adopt standards for the sanitation of public beaches within its jurisdiction that are stricter than the standards adopted by the board pursuant to this section.

~~(g)~~

(f) Any duty imposed upon a local public officer or agency pursuant to this article shall be mandatory only during a fiscal year in which the Legislature has appropriated sufficient funds, as determined by the board, in the annual Budget Act or otherwise for local agencies to cover the costs to those agencies associated with the performance of these duties. The board shall annually,

1 within 15 days after enactment of the Budget Act, file a written  
2 statement with the Secretary of the Senate and with the Chief Clerk  
3 of the Assembly memorializing whether sufficient funds have been  
4 appropriated.

5 SEC. 4. Section 115885 of the Health and Safety Code is  
6 amended to read:

7 115885. (a) The health officer having jurisdiction over the  
8 area in which a public beach is created shall:

9 (1) Inspect the public beach to determine whether the standards  
10 established pursuant to Section 115880 are being complied with.  
11 If the health officer finds any violation of the standards, he or she  
12 may restrict the use of, or close, the public beach or portion thereof  
13 in which the violation occurs until the standard is complied with.

14 (2) Investigate any complaint of a violation of any standard  
15 established by the department pursuant to Section 115880. If the  
16 health officer finds any violation of the standards prescribed by  
17 the department, he or she may restrict the use of, or close, the  
18 public beach or portion thereof until the standard is complied with.  
19 If the person who made the complaint is not satisfied with the  
20 action taken by the health officer, he or she may report the violation  
21 to the department. The department shall investigate the reported  
22 violation, and, if it finds that the violation exists, it may restrict  
23 the use of or close the public beach or portion thereof until the  
24 standard violated is complied with.

25 (3) Whenever a beach is posted, closed, or otherwise restricted  
26 in accordance with Section 115915, inform the agency responsible  
27 for the operation and maintenance of the public beach within 24  
28 hours of the posting, closure, or restriction.

29 (4) Establish a telephone hotline to inform the public of all  
30 beaches currently closed, posted, or otherwise restricted. The  
31 hotline shall be updated as needed in order to convey changes in  
32 public health risks.

33 (5) Report any violation of the standards established pursuant  
34 to Section 115880 to the district attorney, or if the violation  
35 occurred in a city and, pursuant to Section 41803.5 of the  
36 Government Code, the city attorney is authorized to prosecute  
37 misdemeanors, to the city attorney.

38 (6) In the event of a known untreated sewage release,  
39 immediately test the waters adjacent to the public beach and to

1 take action pursuant to regulations established under Sections  
2 115880 and 115881.

3 (7) Notwithstanding any other provision of law, in the event of  
4 an untreated sewage release that is known to have reached  
5 recreational waters adjacent to a public beach, immediately close  
6 those waters until it has been determined by the local health officer  
7 that the waters are in compliance with the standards established  
8 pursuant to Section 115880.

9 (b) If the department is aware of an untreated sewage release  
10 that has reached recreational waters adjacent to a public beach,  
11 and that the local health officer has not taken action to close the  
12 beach, it may take action to close those waters until the waters are  
13 in compliance.

14 SEC. 5. Section 115890 of the Health and Safety Code is  
15 amended to read:

16 115890. Prior to restricting the use of or closing a public beach  
17 or portion thereof alleged to be in violation of standards, the health  
18 officer or the department as the case may be, shall give reasonable  
19 notice of the violation to the owner of, or person or agency in  
20 charge of, the beach.

21 SEC. 6. Section 115895 of the Health and Safety Code is  
22 amended to read:

23 115895. Any private person who violates any regulation  
24 adopted by the department pursuant to Section 115880 is guilty  
25 of a misdemeanor.

26 SEC. 7. Section 115900 of the Health and Safety Code is  
27 repealed.

28 SEC. 8. Section 115905 of the Health and Safety Code is  
29 repealed.

30 SEC. 9. Section 115915 of the Health and Safety Code is  
31 amended to read:

32 115915. (a) Whenever any beach fails to meet the  
33 bacteriological standards established pursuant to subdivision (b)  
34 of Section 115880, the health officer shall, at a minimum, post the  
35 beach with conspicuous warning signs to inform the public of the  
36 nature of the problem and the possibility of risk to public health.

37 (b) A warning sign shall be visible from each legal primary  
38 beach access point, as identified in the coastal access inventory  
39 prepared and updated pursuant to Section 30531 of the Public

- 1 Resources Code, and any additional access points identified by
- 2 the health officer.

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